From: **CYRIL Alex**

To: Holm, James A NWP

ORR Jim; Jonathan Freedman/R10/USEPA/US@EPA; Chip Humphrey/R10/USEPA/US@EPA; PUENT Sally; Cc:

BELETE Etsegenet; Zinszer, Shawn H NWP

RE: Schnitzer dredging 1991-00099-1 Subject:

09/19/2008 09:07 AM Date:

Hi James

These are the same BMPs which are appended to the 401, and thus they do not resolve the concerns. Further, the PRG has no "approval" ability on the operations of the action. They merely recommend a determination of suitability of material for disposal and management of newly exposed surfaces. The Corps permit and included 401 WQC condition the action.

EPA intends to contact the applicant directly to discuss the issues. I do not have current contact information for the applicant and their consultant as the 401 was issued in 2004 and I have not been contacted regarding this latest action. If you could forward the email on to them and cc me, then I will have the contact info and will deal directly with them. Alternatively, you could send me the updated contact info and I will forward the email myself. Thanks for coordinating as our agencies are tied together in the application and modification process. --Alex

Original Message

From: Holm, James A NWP [mailto:James.A.Holm@usace.army.mil] Sent: Friday, September 19, 2008 8:47 AM

Sent: Friday, September 19, 2000 0.47 Am
TO: CYRIL Alex
Cc: ORR Jim; freedman.jonathan@epa.gov; Humphrey.Chip@epamail.epa.gov;
PUENT Sally; BELETE Etsegenet; Zinszer, Shawn H NWP
Subject: RE: Schnitzer dredging 1991-00099-1

Attached are the additional Corps and PRG approved 2008 BMPs for water quality that Schnitzer is implementing during their maintenance dredging project. I sent these to you, John Freedman, and Chip Humphrey yesterday. Please review them and let me know if they satisfy your

If not, then you should contact Schnitzer directly to resolve yours and EPA's turbidity concerns and see if the contractor and Schnitzer can adjust their methodologies. Please review this plan ASAP and then we can coordinate if necessary this afternoon. I have a meeting until $\sim\!1:30$ PM today, but I will be available afterwards.

Thanks,

James

James A. Holm
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----Original Message---From: CYRIL Alex [mailto:Cyril.Alex@deq.state.or.us]
Sent: Thursday, September 18, 2008 5:12 PM
To: Holm, James A NWP
Cc: ORR Jim; freedman.jonathan@epa.gov; Humphrey.Chip@epamail.epa.gov;
PUENT Sally; BELETE Etsegenet
Subject: Schnitzer dredging 1991-00099-1

Thanks for discussing the issues around turbidity control & monitoring on this upcoming action. I would appreciate if you would forward this email on to the applicant and their consultants to facilitate a speedy resolution to the issues I will express below.

During review of the recent sampling and analysis, I had an opportunity to look up the certification that was issued in Feb 2004 for dredging at this facility. Although I did not work on the evaluation of the proposal for certification, I have worked on most all of the dredging certifications in the state since mid 2005. In particular, I have reviewed and advised on the development of dredging methods, controls and monitoring for several clean-up sites including Port of Portland's berths on the Columbia and the Willamette (including T-4 early action Supefund site) and Bradford Island, as well as various scales of maintenance dredging and sand & gravel mining throughout the state.

EPA recently contacted me with concerns about the requirements for turbidity monitoring and determination of exceedance in the Schnitzer 401 WQC. EPA is currently working at T-4 and carefully controlling and 401 WQC. EPA is currently working at T-4 and carefully controlling and monitoring turbidity to prevent the distribution of contamination during the cleanup work. They have concerns that contaminants could be distributed far and wide during sediment disturbance at the Schnitzer site if inadequate controls are in place, because the allowable exceedance seems high in magnitude and duration. Although the proposed exceedance levels were based on ambient levels in the Willamette in 2003, they seem high to me as compared to current ambient monitoring data. Further, the compliance averaging and retesting are very unclear as to when work stoppage is required or complaince is acheived.

DEQ began revising the Turbidity standard in 2005, and now a better scientific analysis can be made as to the effects of turbidity exceedances. DEQ has since applied different requirements for monitoring turbidity based on the differing sizes and behaviors of various waterways. We have new information in the Willamette particularly due to work by EPA, DEQ, the Corps and independent applicants and their consultants, regarding turbidity and associated contamination distribution. Additionally, TMDLs for mercury and temperature have been developed by DEQ and approved by EPA since issuance of this 401 WQC. In light of this new information and the changing conditions of the Willamette, DEQ would not condition a 401 certification for a future proposal as we did in 2004, and would consider revoking or modifying the existing 401 WQC (per condition 12).

However, because this issue was raised so late in the duration of the existing certification and so close to the scheduled work and close of the in-water work period, DEQ is reluctant to initiate a modification of the Turbidity condition. This would involve a public notice period and would unfairly delay the applicant.

Instead, DEQ proposes that the applicant enhance the proposed monitoring regime and observe a reduced magnitude and duration of turbidity exceedance than the minimum requirements in the 401 WQC. An appropriate model could be that developed for the EPA T-4 action. This may involve additional BMPs and control techniques. To assist the applicant, EPA has offered to provide technical assistance and oversight on the monitoring. I believe there is a common contractor between the projects, which should facilitate the process. EPA will contact the applicant to discuss the details of the proposal.

DEQ understands that this is an "eleventh hour" request and that the applicant has a tight schedule for the dredging due to the in-water window, the volume of traffic at the slip, and the expiration of the 401 WQC and Corps permit this winter. DEQ and EPA are proposing this solution to assist the applicant in moving forward with the project, yet being protective of the potential for exacerbating the known extent of contamination in the river. DEQ believes the proposal to use the close-lipped (environemtnal bucket), operated by a skilled contractor, and with the precautions described in the applicant prepared plan will greatly assist in controlling turbidity and achieving compliance well below the currently allowed levels. However, sediment disturbance in an uncontrolled fashion could lead to a violation of water quality standards, a thrid party lawsuit, or jeopardize the cleanup work occurring or palnned to occur in the Willamette Superfund site.

DEQ and EPA ask the applicant to consider the costs of slowing the construction schedule slightly as a result of observing a lower exceedance level or applying additional BMPs, against the potential costs of additional sampling and analysis, cleanup, third party lawsuit, agency enforcement, or cessation of the dredging through revocation of the 401 WQC.

I look forward to coordinating with the Corps, ${\tt EPA}$, the applicant and their consultant and contractor toward a speedy resolution to these issues.

Thanks.

L. Alexandra Cyril 401 Water Quality Certification Coordinator Department of Environmental Quality Northwest Region 2020 SW 4th Avenue, Suite 100 Portland, OR 97201

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